



# SS464: Homeland Security

Department of Social Sciences, United States Military Academy



## Lesson 6

# Domestic Incident Management



Major Chris Hornbarger

24 January 2006

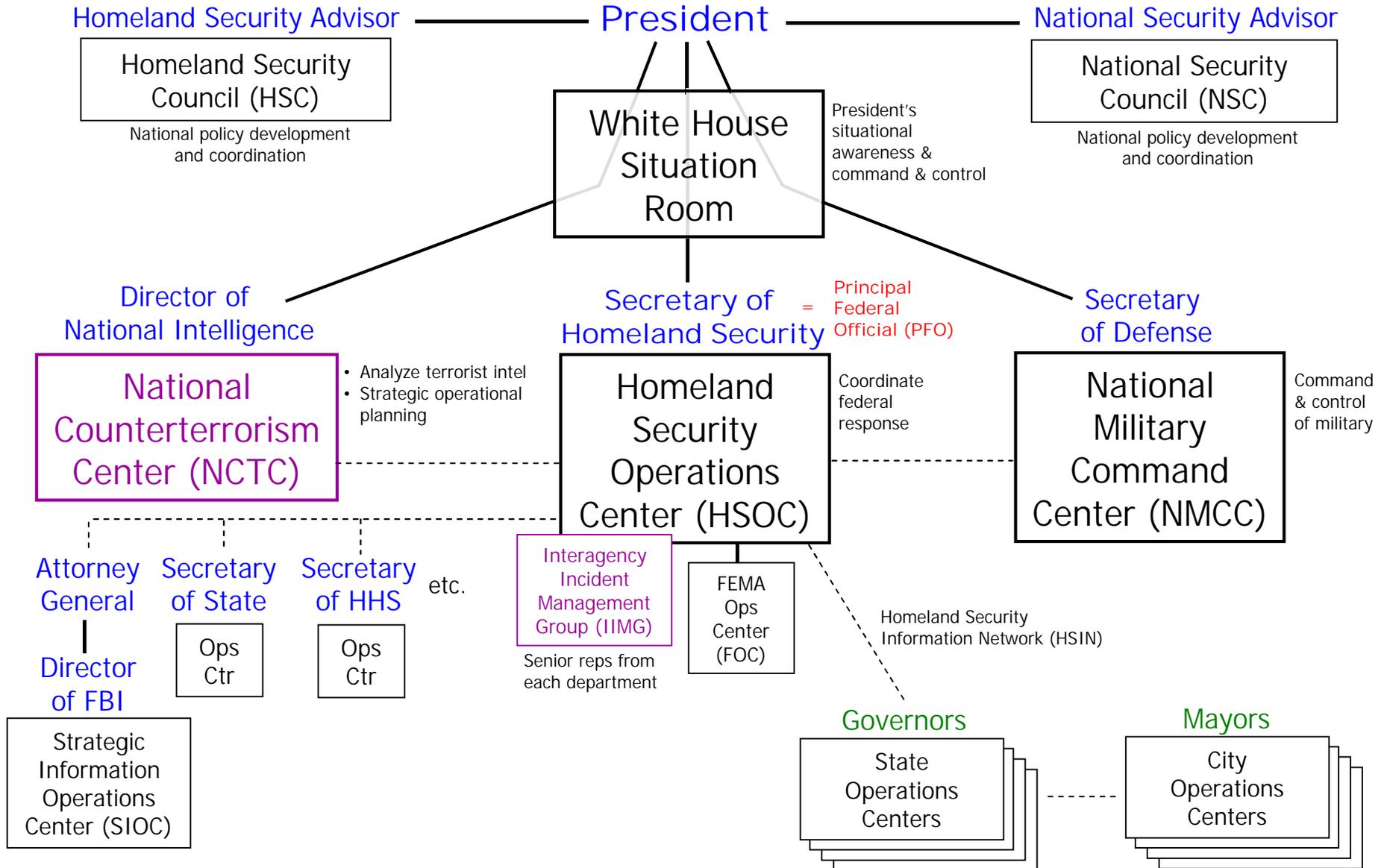


Major Chris Hornbarger  
Department of Social Sciences, United States Military Academy  
607 Cullum Road, West Point, NY 10996  
(845) 938-3411, Christopher.Hornbarger@usma.edu

# Policy Timeline

- ▶ PDD-39: US Policy on Counterterrorism (21 Jun 95)
  - FBI lead for “crisis management;” FEMA lead for “consequence management”
- ▶ US Terrorism Contingency Plan (CONPLAN)
- ▶ Nunn-Lugar-Domenici: WMD Civil Support Teams
- ▶ 9-11
- ▶ US Northern Command (NORTHCOM) (Mar 02)
- ▶ National Strategy for Homeland Security (16 Jul 02)
- ▶ DHS (created 25 Nov 02; stood-up 24 Jan 03)
- ▶ HSPD-5: Management of Domestic Incidents (28 Feb 03)
- ▶ National Incident Management System (1 Mar 04)
- ▶ National Response Plan (NRP) (Dec 04)
- ▶ Katrina

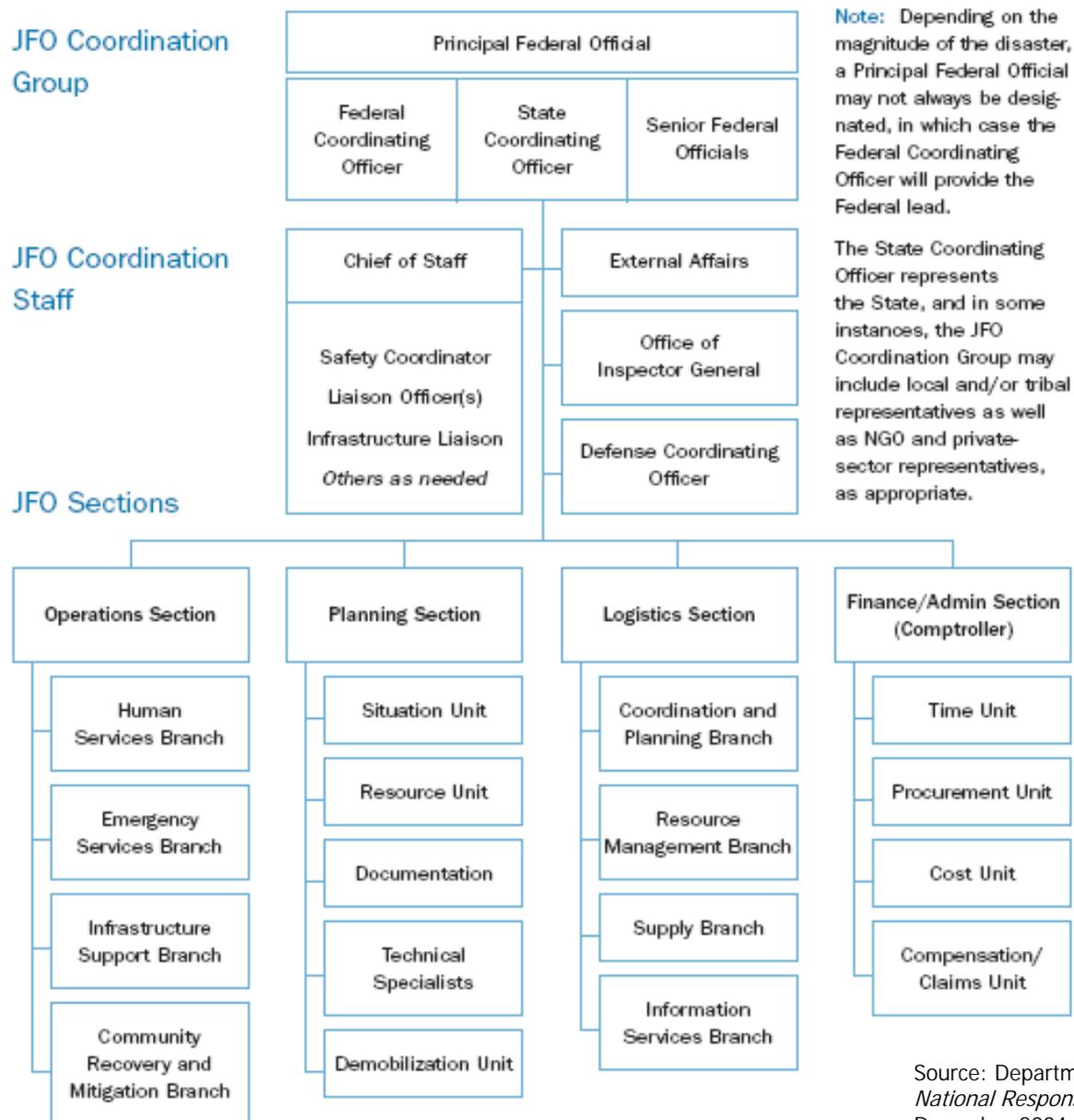
# Federal Domestic Incident Management Architecture



# HSPD-5 (28 Feb 03): Domestic Incident Management

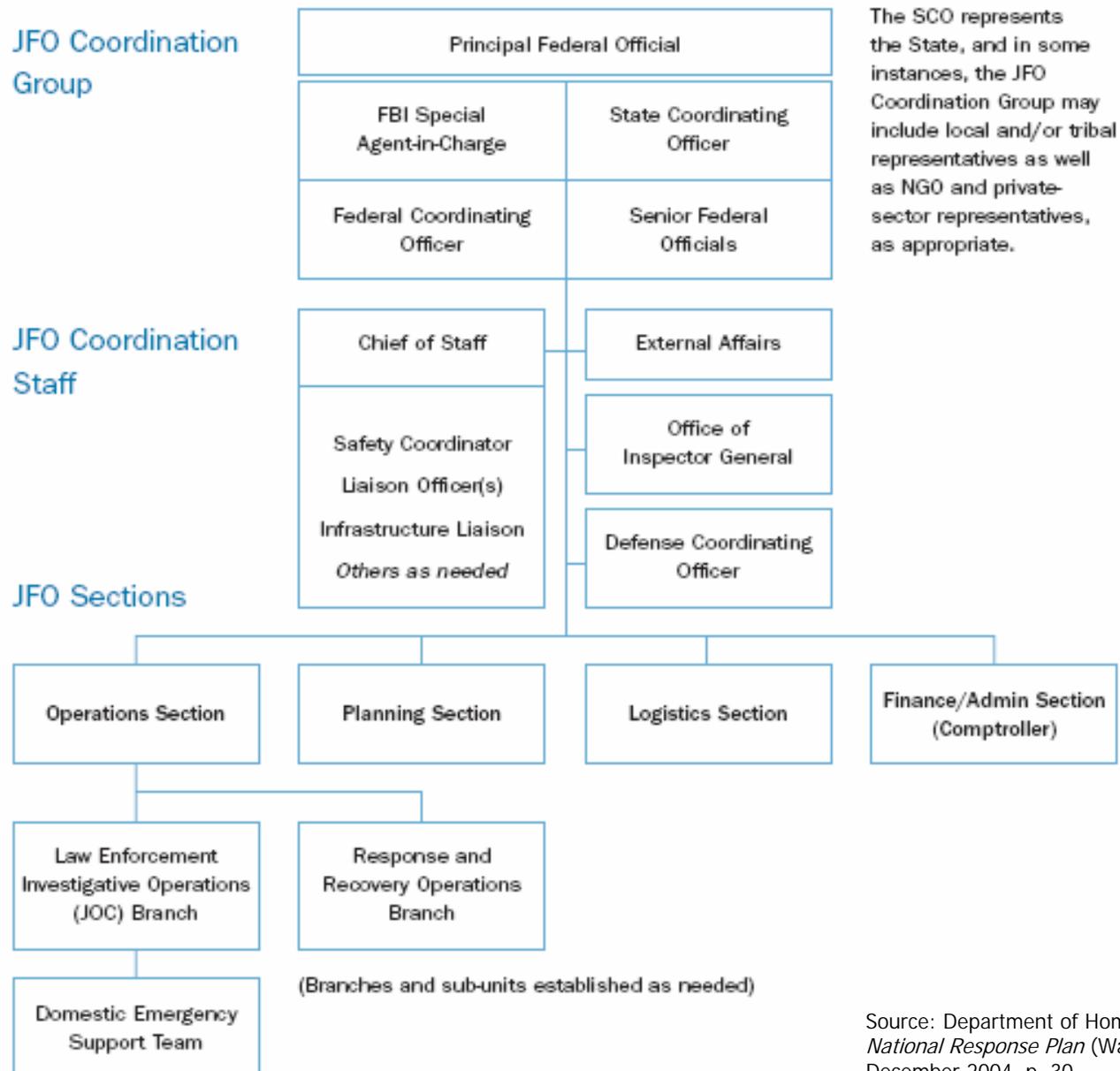
- ▶ Single, comprehensive approach – crisis and consequence management a single, integrated function
- ▶ Secretary of DHS is Principal Federal Official
- ▶ DHS coordinates federal response when:
  - A federal department has requested assistance of DHS
  - Resources of state authorities overwhelmed & they've requested assistance
  - More than one federal department has become substantially involved
  - President has directed Secretary of DHS to coordinate the response
- ▶ Note the stipulations regarding DoD and DOJ authorities (paras 8 & 9)
- ▶ Secretary will develop a National Incident Management System (NIMS) and a National Response Plan (NRP)

# Joint Field Office (JFO) During Natural Disasters



Source: Department of Homeland Security, *National Response Plan* (Washington, DC), December 2004, p. 29.

# JFO During Terrorist Incidents



The SCO represents the State, and in some instances, the JFO Coordination Group may include local and/or tribal representatives as well as NGO and private-sector representatives, as appropriate.

# Discussion

- ▶ Principles of national incident management policy
- ▶ Nuclear incident management
- ▶ Bioterrorism incident management
- ▶ Natural disaster incident management
- ▶ 9-11 (unique aspects, common aspects)
- ▶ Federal-state-local coordination
- ▶ Public communications
- ▶ Logistics
- ▶ Statutory authorities
- ▶ International aspects and coordination
- ▶ Planning
- ▶ Preparedness (next lesson)

# Lesson 6 Preparation

## Readings:

1. George W. Bush, *Emergency Preparedness and Response* in [National Strategy for Homeland Security](#), (Washington, D.C.: The White House, July 2002): 41-45.
2. Mark A. Sauter and James Jay Carafano, "Chapter 15: Incident Management and Emergency Management" in *Homeland Security*, (New York, NY: McGraw-Hill, Inc., 2005): 307-329.
3. Richard A. Falkenrath, [Homeland Security and Consequence Management](#) in *The Challenge of Proliferation, A Report of the Aspen Strategy Group*, Summer 2005: 131-138.
4. Skim: George W. Bush, [Homeland Security Presidential Directive-5 \(HSPD-5\) – Management of Domestic Incidents](#) (Washington, DC: The White House, February 28, 2003).
5. Skim: Department of Homeland Security, *Chapter IV: Concept of Operations* in [National Response Plan](#) (Washington, DC: U.S. Government Printing Office, December 2004): 14-43.

## Study Questions:

1. Describe current US Government policy regarding the organization for and management of domestic incidents.
2. What principles guide current policy?
3. What are the NRP, NIMS, and HSPD-5?
4. Define "incident management" and its subordinate terms "crisis management" and "consequence management."
5. What is the division of federal, state, and local responsibility in emergency response?
6. Characterize the key issues and challenges in designing and implementing policy for incident management?
7. Subscribe to the "Homeland Security Week" newsletter from GovExec.com: (1) go to GovExec.com; (2) in the left margin, click "E-Newsletters;" (3) enter your email address, then scroll down and check "Homeland Security Week;" enter.